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Title XIX Inpatient Hospital Reimbursement Plan

2-9 <u>Change of Ownership</u>

A. Change in Ownership of Depreciable Assets - For purposes of this plan, a change in

ownership of assets includes, but is not limited to, inter vivos gifts, purchases,

transfers, lease arrangements, cash transactions or other comparable arrangements

whenever the person or entity acquires a majority interest of the facility. The change

of ownership must be an arm's length transaction consummated in the open market

between non-related parties in a normal buyer-seller relationship. In a case in which

a change in ownership of a provider's depreciable assets occurs, and if a bona fide

sale is established, the Title XIX basis for depreciation will be the lower of:

1. The portion of the purchase price properly allocable to a depreciable asset; or

2. The fair market value of the depreciable asset determined by an independent

appraiser who is a member of the Society of Real Estate Appraisers; or

3. The allowable cost basis under Title XVIII (Medicare) cost principles to the

owner of record on July 18, 1984.

If the basis of a provider's depreciable assets is limited to 3 above, then the estimated

useful life of the assets as used by the seller must be used by the buyer.

B. <u>Interest Expense</u> – Where interest expense is incurred to finance the purchase of a

hospital of a depreciable asset used therein and the purchase price exceeds the

allowable cost basis, interest expense on that portion of the debt or other interest

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TN No. 2012-008\_

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on the inpatient Medicaid claim: diagnosis, procedures performed, patient age, patient sex, and discharge status. The APR-DRG determines the reimbursement when the APR-DRG hospital-

specific relative value (HSRV) relative weight is multiplied by the APR-DRG base price. (The

term "relative weight" used throughout this document refers to the HSRV relative weight.)

D. DRG Relative Weights

Each APR-DRG version has a set of DRG-specific relative weights assigned to it. The APR-

DRG relative weights are calculated by 3M Health Information Systems from the Nationwide

Inpatient Sample (NIS) created by the Agency for Healthcare Research and Quality. Each APR-

DRG relative weight reflects the typical resources consumed per case. Version 35 relative

weights under the hospital-specific relative value (HSRV) methodology were calculated as

follows:

1. A one-year dataset of ICD-10 NIS records was compiled, representing 1 million stays.

2. All stays were grouped using APR-DRG V.35.

3. Hospital charges are used as the basis for establishing consistent relative resource use

across differentiated case types. To mitigate distortion caused by differences from hospital

to hospital in marking up charges over cost, claims charges that contribute to relative

weights are normalized to a standard value such that each hospital has a similar charge

level for a similar case mix.

4. A single hospital is omitted from the standardized value for each DRG so that each

hospital's charges are standardized to the charges of the omitted hospital.

5. The standardized average cost of each DRG is normalized by multiplying through the

number of cases in each DRG and computing a scaling factor to match the total weight of

the total number of cases, which is applied uniformly to each weight such that average

weight across the set of DRG weights is 1.0. The result is a set of relative weights that

reflect differences in estimated hospital cost per APR-DRG.

An evaluation performed by the Division of Medicaid determined that the national relative

weights calculated by 3M Health Information Systems corresponded closely

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may be applied to increase or decrease these relative weights. Policy adjustors are

typically implemented to ensure that payments are consistent with efficiency and

access to quality care. They are typically applied to boost payment for services where

Medicaid represents a large part of the market and therefore Medicaid rates can be

expected to affect hospitals' decisions to offer specific services and at what level.

Policy adjustors may also be needed to ensure access to very specialized services

offered by only a few hospitals. By definition, policy adjustors apply to any hospital

that provides the affected service. The five original policy adjustors are described

below for historical purposes:

1. Obstetrics, neonates and normal newborns – These adjustors were set so that

payments for these care categories would be (in aggregate) approximately 100%

of estimated hospital cost.

2. Mental health pediatric – This adjustor was set so that payments to freestanding

psychiatric hospitals would be approximately budget-neutral in aggregate and

therefore not impact access to care across the state because Medicaid patients

represent a substantial portion of the patient census at freestanding psychiatric

hospitals and provided over half of inpatient psychiatric care for pediatric patients

in 2009. The pediatric mental health policy adjustor applies to stays at both

freestanding and general hospitals.

3. Mental health adult – This adjustor was set to mitigate the impact of the decrease

in payment that would occur during the shift from per diem payment to DRG

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payment. Under the previous payment method, the same per diem amount was

paid for relatively inexpensive services such as mental health as for relatively

expensive services such as cardiac surgery. As a result, the pay-to-cost ratio for

mental health was relatively high.

4. Rehabilitation – This adjustor was set so that payment for rehabilitation would be

approximately 100% of cost. This level of cost was estimated by reference to

average cost per stay at the in-state facility that performs only rehabilitation.

5. <u>Transplant</u> – This adjustor was set so that payment for transplants would be

approximately budget-neutral compared with the previous payment method.

Because of the very small volume of stays, the calculation was done using two

years of paid claims data rather than six months.

A state plan amendment will be submitted any time policy adjustors are added or adjusted.

The specific values of each policy adjustor are reflected in Appendix A.

F. DRG Base Price

The same base price is used for all stays in all hospitals. The base price (effective July 1,

2018) was set at a budget-neutral amount per stay based on the analysis of 96,422

hospital inpatient stays from the period July 1, 2016 through June 30, 2017. These stays

were originally paid under the APR-DRG payment methodology using the 3M V.33

algorithm. A series of data validation steps were undertaken to ensure that the new

analytical dataset

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Title XIX Inpatient Hospital Reimbursement Plan

would be as accurate as possible for purposes of calculating the updated APR-DRG base

price. All stays from the new dataset were grouped using the APR-DRG V.35 algorithm

and policy adjustors as described in Paragraph E were determined and applied to achieve

budget neutrality. Within this payment method structure, the APR-DRG base price then

determines the overall payment level. By applying the payment method calculations to

the 96,422 stay analytical dataset, the budget-neutral APR-DRG base price of \$6,585 was

calculated. The Division of Medicaid will not make retroactive payment adjustments.

The base price is reflected in Appendix A.

G. DRG Base Payment

For each stay, the DRG Base Payment equals the DRG Relative Weight multiplied by the

DRG Base Price with the application of policy adjustors, as applicable. Additional

payments and adjustments are made as described in this section and in Appendix A.

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L. Prorated Payment Adjustment

When a beneficiary has Medicaid coverage for fewer days than the length of stay,

then payment is prorated. The payment amount is divided by the nationwide average

length of stay for the assigned DRG to arrive at a per diem amount. The per diem

amount is then multiplied by the actual length of stay, except that payment is doubled

for the first day. The payment will be the lesser of prorated payment or regular

payment for the entire stay.

M. DRG Payment Amount, Allowed Amount and Paid Amount

The DRG Payment Amount equals the DRG Base Payment with any applicable

policy adjustors, plus outlier payments if applicable, with transfer and/or prorated

adjustments made if applicable. If the sum of these amounts is more than the total

billed charges on the claim, the DRG Payment Amount will be limited to the total

billed charges. The Allowed Amount equals the DRG Payment Amount plus

applicable add-on payments such as medical education. The Paid Amount equals the

Allowed Amount minus copayments and third-party liability.

N. Three-Day Payment Window

The three-day payment window applies to inpatient stays in hospitals. The window

applies to services provided to a patient by the admitting hospital, or by an entity

wholly owned or operated by the admitting hospital. Under the three-day window,

certain services are considered to be included in the fee-for-service inpatient stay.

Services included in the inpatient stay may not be separately billed to the Division of

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State of Mississippi Title XIX Inpatient Hospital Reimbursement Plan

## **APPENDIX A**

## **APR-DRG KEY PAYMENT VALUES**

The table below reflects key payment values for the APR-DRG payment methodology described in this Plan.

Payment Parameter	<u>Value</u>	<u>Use</u>
APR-DRG version	V.35	Groups every claim to a DRG
DRG base price	\$6,585	Rel. wt. X DRG base price = DRG base payment
Policy adjustor – obstetrics and normal newborns	1.50	Increases relative weight and payment rate
Policy adjustor – neonate	1.40	Increases relative weight and payment rate
Policy adjustor – mental health pediatric	2.00	Increases relative weight and payment rate
Policy adjustor – mental health adult	1.60	Increases relative weight and payment rate
Policy adjustor – Rehabilitation	2.00	Increases relative weight and payment rate
Policy adjustor – Transplant	1.50	Increases relative weight and payment rate
DRG cost outlier threshold	\$45,000	Used in identifying cost outlier stays
DRG cost outlier marginal cost percentage	60%	Used in calculating cost outlier payment
DRG long stay threshold	19	All stays above 19 days require TAN on days
DRG day outlier statewide amount	\$450	Per diem payment for mental health stays over 19 days
Transfer status - 02 – transfer to hospital	02	Used to identify transfer stays
Transfer status - 05 –transfer other	05	Used to identify transfer stays
Transfer status – 07 – against medical advice	07	Used to identify transfer stays
Transfer status – 63 – transfer to long-term acute care hospital	63	Used to identify transfer stays
Transfer status – 65 – transfer to psychiatric hospital	65	Used to identify transfer stays
Transfer status – 66 – transfer to critical access hospital	66	Used to identify transfer stays
Transfer status – 82 – transfer to hospital with planned readmission	82	Used to identify transfer stays
Transfer status – 85 – transfer to other with planned readmission	85	Used to identify transfer stays
Transfer status – 91 – transfer to long-term hospital with planned readmission	91	Used to identify transfer stays
Transfer status – 93 – transfer to psychiatric hospital with planned	93	Used to identify transfer stays
Transfer status 94 – transfer to critical access hospital with planned	94	Used to identify transfer stays
DRG interim claim threshold	30	Interim claims not accepted if < 31 days
DRG interim claim per diem amount	\$850	Per diem payment for interim claims

TN No. <u>18-0004</u> Supercedes TN No. <u>16-0010</u> Attachment 4.19-A Page 28

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2-9 <u>Change of Ownership</u>

A. Change in Ownership of Depreciable Assets - For purposes of this plan, a change in

ownership of assets includes, but is not limited to, inter vivos gifts, purchases,

transfers, lease arrangements, cash and/or stock transactions or other comparable

arrangements whenever the person or entity acquires a majority interest of the

facility. The change of ownership must be an arm's length transaction consummated

in the open market between non-related parties in a normal buyer-seller relationship.

In a case in which a change in ownership of a provider's depreciable assets occurs,

and if a bona fide sale is established, the Title XIX basis for depreciation will be the

lower of:

1. The portion of the purchase price properly allocable to a depreciable asset; or

2. The fair market value of the depreciable asset determined by an independent

appraiser who is a member of the society-Society of Real Estate Appraisers; or

3. The allowable cost basis under Title XVIII (Medicare) cost principles to the

owner of record on July 18, 1984.

If the basis of a provider's depreciable assets is limited to 3 above, then the estimated

useful life of the assets as used by the seller must be used by the buyer.

B. Interest Expense - Where interest expense is incurred to finance the purchase of a

hospital of a depreciable asset used therein and the purchase price exceeds the

allowable cost basis, interest expense on that portion of the debt or other interest

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on the inpatient Medicaid claim: diagnosis, procedures performed, patient age, patient sex, and discharge status. The APR-DRG determines the reimbursement when the APR-DRG hospital-specific relative value (HSRV) relative weight is multiplied by the APR-DRG base price. (The term "relative weight" used throughout this document refers to the HSRV relative weight.)

D. DRG Relative Weights

Each version of the APR-DRG version relative weights has a set of DRG-specific relative weights assigned to it. The APR-DRG relative weights are calculated by 3M Health Information Systems from the Nationwide Inpatient Sample (NIS) created by the Agency for Healthcare Research and Quality. Each APR-DRG relative weight reflects the typical resources consumed per case. According to 3M Health Information Systems, there were no changes to the relative weights between V.32 and V.33. Version 32-35 relative weights under the hospital-specific relative value (HSRV) methodology were calculated as follows:

- 1. A twoone-year dataset of <u>ICD-10</u> NIS records was compiled, representing 15 million stays.
- 2. All stays were grouped using APR-DRG V.3235.
- 3. Hospital charges are used as the basis for establishing consistent relative resource use across differentiated case types. To mitigate distortion caused by differences from hospital to hospital in marking up charges over cost, claims charges that contribute to relative weights are normalized to a standard value such that each hospital has a similar charge level for a similar case mix.
- 4. A single hospital is omitted from the standardized value for each DRG so that each hospital's charges are standardized to the charges of the omitted hospital.
- 5. The standardized average cost of each DRG is normalized by multiplying through the number of cases in each DRG and computing a scaling factor to match the total weight of the total number of cases, which is applied uniformly to each weight such that average weight across the set of DRG weights is 1.0. The result is a set of relative weights that reflect differences in estimated hospital cost per APR-DRG.

An evaluation performed by the Division of Medicaid determined that the national relative weights calculated by 3M Health Information Systems corresponded closely

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may be applied to increase or decrease these relative weights. Policy adjustors are

typically implemented to ensure that payments are consistent with efficiency and

access to quality care. They are typically applied to boost payment for services where

Medicaid represents a large part of the market and therefore Medicaid rates can be

expected to affect hospitals' decisions to offer specific services and at what level.

Policy adjustors may also be needed to ensure access to very specialized services

offered by only a few hospitals. By definition, policy adjustors apply to any hospital

that provides the affected service. The five original policy adjustors are described

below for historical purposes and the specific values of each are reflected in Appendix

**A**:

1. Obstetrics, neonates and normal newborns – These adjustors were set so that

payments for these care categories would be (in aggregate) approximately 100%

of estimated hospital cost.

2. Mental health pediatric – This adjustor was set so that payments to freestanding

psychiatric hospitals would be approximately budget-neutral in aggregate and

therefore not impact access to care across the state because Medicaid patients

represent a substantial portion of the patient census at freestanding psychiatric

hospitals and provided over half of inpatient psychiatric care for pediatric patients

in 2009. The pediatric mental health policy adjustor applies to stays at both

freestanding and general hospitals.

3. Mental health adult – This adjustor was set to mitigate the impact of the decrease

in payment that would occur during the shift from per diem payment to DRG

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payment. Under the previous payment method, the same per diem amount was

paid for relatively inexpensive services such as mental health as for relatively

expensive services such as cardiac surgery. As a result, the pay-to-cost ratio for

mental health was relatively high.

4. Rehabilitation – This adjustor was set so that payment for rehabilitation would be

approximately 100% of cost. This level of cost was estimated by reference to

average cost per stay at the in-state facility that performs only rehabilitation.

5. Transplant – This adjustor was set so that payment for transplants would be

approximately budget-neutral compared with the previous payment method.

Because of the very small volume of stays, the calculation was done using two

years of paid claims data rather than six months.

A state plan amendment will be submitted any time policy adjustors are added or adjusted.

The specific values of each policy adjustor are reflected in Appendix A.

F. DRG Base Price

The same base price is used for all stays in all hospitals. The base price (effective July 1,

20162018) was set at a budget-neutral amount per stay based on the analysis of

110,15696,422 hospital inpatient stays from the period July 1, 2014 July 1, 2016 through

June 30, 20152017. These stays were originally paid under the APR-DRG payment

methodology using the 3M V.<del>30-33 and V.31-algorithms.</del> A series of data validation

steps were undertaken to ensure that the new analytical dataset

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TÑ No. <u>15-00816</u>-0010

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would be as accurate as possible for purposes of calculating the updated APR-DRG base

price. All stays from the new dataset were grouped using the APR-DRG V.33-35

algorithm and policy adjustors as described in Paragraph E were determined and applied

to achieve budget neutrality. Within this payment method structure, the APR-DRG base

price then determines the overall payment level. By applying the payment method

calculations to the 110,15696,422 stay analytical dataset, the budget-neutral APR-DRG

base price of \$6,4156,585 was calculated. The Division of Medicaid will not make

retroactive payment adjustments.

The base price is reflected in Appendix A.

G. DRG Base Payment

For each stay, the DRG Base Payment equals the DRG Relative Weight multiplied by the

DRG Base Price with the application of policy adjustors, as applicable. Additional

payments and adjustments are made as described in this section and in Appendix A.

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L. Prorated Payment Adjustment

When a beneficiary has Medicaid coverage for fewer days than the length of stay,

then payment is prorated. The payment amount is divided by the nationwide average

length of stay for the assigned DRG to arrive at a per diem amount. The per diem

amount is then multiplied by the actual length of stay, except that payment is doubled

for the first day. The payment will be the lesser of prorated payment or regular

payment for the entire stay.

M. DRG Payment Amount, Allowed Amount and Paid Amount

The DRG Payment Amount equals the DRG Base Payment with any applicable

policy adjustors, plus outlier payments if applicable, with transfer and/or prorated

adjustments made if applicable. If the sum of these amounts is more than the total

billed charges on the claim, the DRG Payment Amount will be limited to the total

billed charges. The allowed Allowed amount Amount equals the DRG Payment

Amount plus applicable add-on payments such as medical education. The Paid

Amount equals the Allowed Amount minus copayments and third-party liability.

N. Three-Day Payment Window

The three-day payment window applies to inpatient stays in hospitals. The window

applies to services provided to a patient by the admitting hospital, or by an entity

wholly owned or operated by the admitting hospital. Under the three-day window,

certain services are considered to be included in the fee-for-service inpatient stay.

Services included in the inpatient stay may not be separately billed to the Division of

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State of Mississippi
Title XIX Inpatient Hospital Reimbursement Plan

## **APPENDIX A**

## **APR-DRG KEY PAYMENT VALUES**

The table below reflects key payment values for the APR-DRG payment methodology described in this Plan.

Payment Parameter	<u>Value</u>	<u>Use</u>
APR-DRG version	V. <del>33</del> 35	Groups every claim to a DRG
DRG base price	\$6, <del>415</del> <u>585</u>	Rel. wt. X DRG base price = DRG base payment
Policy adjustor – obstetrics and normal newborns	1.50	Increases relative weight and payment rate
Policy adjustor – neonate	1.45 <u>1.40</u>	Increases relative weight and payment rate
Policy adjustor – mental health pediatric	2.00	Increases relative weight and payment rate
Policy adjustor – mental health adult	1.60	Increases relative weight and payment rate
Policy adjustor – Rehabilitation	2.00	Increases relative weight and payment rate
Policy adjustor – Transplant	1.50	Increases relative weight and payment rate
DRG cost outlier threshold	\$ <del>50</del> 45,000	Used in identifying cost outlier stays
DRG cost outlier marginal cost percentage	<del>50</del> <u>60</u> %	Used in calculating cost outlier payment
DRG long stay threshold	19	All stays above 19 days require TAN on days
DRG day outlier statewide amount	\$450	Per diem payment for mental health stays over 19 days
Transfer status - 02 – transfer to hospital	02	Used to identify transfer stays
Transfer status - 05 –transfer other	05	Used to identify transfer stays
Transfer status – 07 – against medical advice	07	Used to identify transfer stays
Transfer status – 63 – transfer to long-term acute care hospital	63	Used to identify transfer stays
Transfer status – 65 – transfer to psychiatric hospital	65	Used to identify transfer stays
Transfer status – 66 – transfer to critical access hospital	66	Used to identify transfer stays
Transfer status – 82 – transfer to hospital with planned readmission	82	Used to identify transfer stays
Transfer status – 85 – transfer to other with planned readmission	85	Used to identify transfer stays
Transfer status – 91 – transfer to long-term hospital with planned readmission	91	Used to identify transfer stays
Transfer status – 93 – transfer to psychiatric hospital with planned	93	Used to identify transfer stays
Transfer status 94 – transfer to critical access hospital with planned	94	Used to identify transfer stays
DRG interim claim threshold	30	Interim claims not accepted if < 31 days
DRG interim claim per diem amount	\$850	Per diem payment for interim claims

TN No. <u>16 0010</u>18-0004 Supercedes TN No. <u>15 018</u>16-0010 Date Received \_\_\_\_\_\_\_
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