### Mississippi Application Certification Statement - Section 1115(a) Extension

This document, together with the supporting documentation outlined below, constitutes the Mississippi Division of Medicaid (DOM) application to the Centers for Medicare & Medicaid Services (CMS) to renew the Mississippi Family Planning Medicaid Waiver (FPW) 11-W-00 157/7 for a period of five (5) years pursuant to Section 1115(a) of the Social Security Act.

#### **Type of Request** (*select one only*):

#### X Section 1115(a) extension with no program changes

This constitutes the state's application to the Centers for Medicare & Medicaid Services (CMS) to extend its demonstration without any programmatic changes. The state is requesting to extend approval of the demonstration subject to the same Special Terms and Conditions (STCs), waivers, and expenditure authorities currently in effect for the period January 1, 2015 through December 31, 2017.

The state is submitting the following items that are necessary to ensure that the demonstration is operating in accordance with the objectives of title XIX and/or title XXI as originally approved. The state's application will only be considered complete for purposes of initiating federal review and federal-level public notice when the state provides the information as requested in the below appendices.

- **Appendix A:** A historical narrative summary of the demonstration project, which includes the objectives set forth at the time the demonstration was approved, evidence of how these objectives have or have not been met, and the future goals of the program.
- Appendix B: Budget/allotment neutrality assessment, and projections for the projected extension period. The state will present an analysis of budget/allotment neutrality for the current demonstration approval period, including status of budget/allotment neutrality to date based on the most recent expenditure and member month data, and projections through the end of the current approval that incorporate the latest data. CMS will also review the state's Medicaid and State Children's Health Insurance Program Budget and Expenditure System (MBES/CBES) expenditure reports to ensure that the demonstration has not exceeded the federal expenditure limits established for the demonstration. The state's actual expenditures incurred over the period from initial approval through the current expiration date, together with the projected costs for the requested extension period, must comply with CMS budget/allotment neutrality requirements outlined in the STCs.
- Appendix C: Interim evaluation of the overall impact of the demonstration that includes evaluation activities and findings to date, in addition to plans for evaluation activities over the requested extension period. The interim evaluation should provide CMS with a clear analysis of the state's achievement in obtaining the outcomes expected as a direct effect of the demonstration program. The state's interim evaluation must meet all of the requirements outlined in the STCs.

- **Appendix D:** Summaries of External Quality Review Organization (EQRO) reports, managed care organization and state quality assurance monitoring, and any other documentation of the quality of and access to care provided under the demonstration.
- **Appendix E:** Documentation of the state's compliance with the public notice process set forth in 42 CFR 431.408 and 431.420.

### N/A Section 1115(a) extension with minor program changes

This constitutes the state's application to the Centers for Medicare & Medicaid Services (CMS) to extend its demonstration with minor demonstration program changes. In combination with completing the Section 1115 Extension Template, the state may also choose to submit a redline version of its approved Special Terms and Conditions (STCs) to identify how it proposes to revise its demonstration agreement with CMS.

With the exception of the proposed changes outlined in this application, the state is requesting CMS to extend approval of the demonstration subject to the same STCs, waivers, and expenditure authorities currently in effect for the period [insert current demo period].

The state's application will only be considered complete for purposes of initiating federal review and federal-level public notice when the state provides the information requested in Appendices A through E above, along with the Section 1115 Extension Template identifying the program changes being requested for the extension period. Please list all enclosures that accompany this document constituting the state's whole submission.

- 1. Section 1115 Extension Template
- 2. Appendix A: Historical Narrative Summary
- 3. Appendix B: Budget Allotment Neutrality Assessments Projections
- 4. Appendix C: Interim Evaluation
- 5. Appendix D: External Quality Review Organization
- 6. Appendix E: Public Notice

The state attests that it has abided by all provisions of the approved STCs and will continuously operate the demonstration in accordance with the requirements outlined in the STCs.

Date: 10. 12 2016

Signature:

[Governor]

CMS will notify the state no later than 15 days of submitting its application of whether we determine the state's application meets the requirements for a streamlined federal review. The state will have an opportunity to modify its application submission if CMS determines it does not meet these requirements. If CMS reviews the state's submission and determines that any proposed changes significantly alter the original objectives and goals of the existing demonstration as approved, CMS has the discretion to process this application full scope pursuant to regular statutory timeframes for an extension or as an application for a new demonstration.

# APPENDIX A HISTORICAL NARRATIVE SUMMARY

The Mississippi Division of Medicaid (DOM) began implementation of the Family Planning Waiver (FPW) Demonstration Program, Section 1115(a), on October 1, 2003. This program was initially approved by the Centers for Medicare & Medicaid Services (CMS) for a five (5) year period. A three (3) year extension of the FPW was approved from October 30, 2008, through September 30, 2011. The FPW then operated under a temporary extension through December 31, 2014. Currently, the demonstration's special terms and conditions (STCs) are approved from January 1, 2015, through December 31, 2017.

The FPW is designed to increase the number of low-income persons who receive family planning and family planning related services throughout the state of Mississippi and to promote awareness of the importance and benefits of birth spacing by FPW participants.

DOM historically has served the following population in the FPW per guidance from CMS:

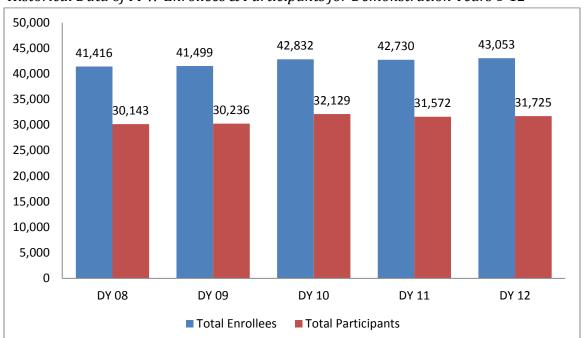
#### • Women:

- o Who are thirteen (13) through forty-four (44) years of age,
- Who are capable of reproducing,
- o Not otherwise enrolled in Medicaid, Medicare, the Children's Health Insurance Program (CHIP) or other credible health insurance coverage,
- o Have income no more than one hundred eighty-five percent (185%) of the Federal Poverty Level (FPL) for their household size, and
- o Have ended Medicaid pregnancy coverage at the conclusion of their sixty (60) day postpartum period.

With the January 1, 2015, through December 31, 2017, extension, the FPW began covering the following in addition to the historically covered population listed above:

- Family planning related services for women, and
- Family planning and family planning related services for men:
  - o Who are thirteen (13) through forty-four (44) years of age,
  - o Who are capable of reproducing,
  - Have income no more than one hundred eighty-five percent (185%) of the Federal Poverty Level (FPL), converted to a Modified Adjusted Gross Income (MAGI) equivalent standard, for their household size, and
  - o Not otherwise enrolled in Medicaid, Medicare, the Children's Health Insurance Program (CHIP) or other credible health insurance coverage which includes family planning and family planning related services.

Over the last five (5) federal fiscal years (FFY) 2011 through 2015, there was an average of 31,161 participants out of an average number of 42,306 enrollees per FFY who received at least one (1) family planning and family planning related service. This was an average participation rate of seventy-three percent and sixty-six one-hundredths percent (73.66%). The percentage of participants to enrollees varied only ninety-one one-hundredths percent (0.91%) from DY08 to DY12; however, during DY10 it peaked at a positive two and twenty-three one-hundredths percent (2.23%) increase before beginning a slight decline.



Historical Data of FPW Enrollees & Participants for Demonstration Years 8-12

Data Source: Cognos Family Planning Enrollment Report/Note: All data reported on a calendar year which is the same as the FPW demonstration year.

# PROGRAM OBJECTIVES AND OUTCOMES

**Objective 1:** Women no longer eligible for Medicaid coverage after the sixty (60) days postpartum period will utilize at least one (1) family planning and family planning related service in order to space and time future pregnancies and prevent unintended pregnancies. Refer to Appendix C for analysis of obtaining outcome.

**Objective 2:** Reduce the number of pregnancies conceived within eighteen (18) months of a previous birth. Refer to Appendix C for analysis of obtaining the outcome.

**Objective 3:** Decrease the number of Medicaid paid deliveries which will reduce annual expenditures for prenatal, delivery, and newborn services. Refer to Appendix C for analysis of obtaining the outcome.

**Objective 4:** Reduce the number of pregnancies among females enrolled in the FPW demonstration. Refer to Appendix C for analysis of obtaining the outcome.

**Objective 5:** Reduce the number of females ages thirteen (13) to nineteen (19) having repeats births. Refer to Appendix C for analysis of obtaining the outcome.

**Objective 6:** Increase the overall savings attributable to providing family planning and family planning related services by covering women for one (1) year postpartum. Refer to Appendix C for analysis of obtaining the outcome.

#### **FUTURE GOALS**

**Goal 1:** To increase the proportion of sexually experienced males ages thirteen (13) to forty-four (44) who received FPW related services by fourteen and eight-tenths percent (14.8%).

**Goal 2:** To provide education to ninety percent (90%) of FPW providers on the importance of men receiving family planning and family planning related services in order to improve access to services specifically targeted to men.

**Goal 3:** To increase access to and utilization of long-acting reversible contraceptives (LARCs) by sixty-nine percent (69%) of eligible participants in order to space and time future pregnancies and prevent unplanned pregnancies.

**Goal 4:** To reduce the proportion of females experiencing pregnancy despite use of a reversible contraceptive method by twelve and four-tenths percent (12.4%).

**Goal 5:** To increase the percentage of adolescent females ages thirteen (13) to nineteen (19) at risk of an unplanned pregnancy who adopt or continue to use the most effective methods of contraception by forty-three and five-tenths percent (43.5%).

**Goal 6:** To reduce the proportion of pregnancies conceived within eighteen (18) months of a previous birth by twenty-nine and eight-tenths percent (29.8%).

**Goal 7:** To reduce the proportion of FPW participants who receive services for sexually transmitted disease/sexually transmitted infection (STD/STI) by fifteen and four-tenths percent (15.4%).

# **Hypotheses**

**Hypothesis 1:** There will be an increase in the number of eligible women and men enrolled in the FPW demonstration by the end of the December 31, 2022.

**Hypothesis 2:** As enrollment and participation increases in the FPW, the cost and number of Medicaid funded births should decrease by the end of the demonstration renewal, December 31, 2022.

**Hypothesis 3:** Providing at least one (1) paid Medicaid family planning and family planning related service to women and men capable of reproducing will reduce the overall Medicaid expenditures in prenatal, delivery, postpartum, newborn and infant care by the end of the FPW demonstration renewal, December 31, 2022.

**Hypothesis 4:** Access to family planning and family planning related services, including effective contraceptives, counseling and education, will reduce the number of pregnancies and births to teens ages thirteen (13) to nineteen (19).

**Hypothesis 5:** The number of women enrolled in the FPW between the ages of thirteen (13) and forty-four (44) with inter-pregnancy intervals less than twenty-four (24) months will decrease by the end of the demonstration renewal, December 31, 2022.

**Hypothesis 6:** The number of births among FPW demonstration participants will decrease each year of the demonstration.

# APPENDIX B BUDGET NEUTRALITY

		5 YEARS C	F HISTORIC	DATA		
	SPECIFY TI	ME PERIOD A	ND ELIGIBILITY	GROUP DEPI	CTED:	
Medicaid Pop 1	Demo Year 08	Demo Year 09	Demo Year 10	Demo Year 11	Demo Year 12	5-YEARS
TOTAL EXPENDITURES	\$ 3,004,834	\$ 2,823,941	\$ 2,496,272	\$ 2,120,295	\$ 2,223,879	\$ 12,669,221
ELIGIBLE MEMBER MONTHS	59,441	56,571	54,476	55,616	55,169	
PER MEMBER PER MONTH (PMPM) COST	\$ 50.55	\$ 49.92	\$ 45.82	\$ 38.12	\$ 40.31	
TREND RATES						5-YEAR
			ANNUAL (	CHANGE		AVERAGE
TOTAL EXPENDITURE		-6.02%	-11.60%	-15.06%	4.89%	-7.25%
ELIGIBLE MEMBER MONTHS		-4.83%	-3.70%	2.09%	-0.80%	-1.85%
PMPM COST		-1.25%	-8.20%	-16.80%	5.74%	-5.50%
Medicaid Pop 2	DY 08	DY 09	DY 10	DY 11	DY 12	5-YEARS
TOTAL EXPENDITURES	\$ 2,783,712	\$ 3,080,180	\$ 3,818,608	\$ 3,789,110	\$ 3,958,669	\$17,430,279
ELIGIBLE MEMBER MONTHS	36,971	36,411	42,989	37,038	43,694	
PMPM COST	\$ 75.29	\$ 84.59	\$ 88.83	\$ 102.30	\$ 90.60	
TREND RATES						5-YEAR
			ANNUAL (	CHANGE		AVERAGE
TOTAL EXPENDITURE		10.65%	23.97%	-0.77%	4.47%	9.20%
ELIGIBLE MEMBER MONTHS		-1.51%	18.07%	-13.84%	17.97%	4.27%
PMPM COST		12.35%	5.00%	15.17%	-11.44%	4.73%
Medicaid Pop 3	DY 08	DY 09	DY 10	DY 11	DY 12	5-YEARS
TOTAL EXPENDITURES	\$	\$	\$	\$	\$ 18,845	\$ 18,845
ELIGIBLE MEMBER MONTHS					348	
PMPM COST	NA	NA	NA	NA	\$ 54.15	
TREND RATES						5-YEAR
dimorn 4.7			ANNUAL (	CHANGE	T	AVERAGE
*TOTAL EXPENDITURE		NA	NA	NA	NA	NA
ELIGIBLE MEMBER MONTHS		NA	NA	NA	NA	NA
PMPM COST		NA	NA	NA	NA	NA

<sup>\*</sup>There is no historical data for Population 3 during demonstration years eight (8) through eleven (11) to calculate the annual percent change.

DE	DEMONSTRATION WITHOUT WAIVER (WOW) BUDGET PROJECTION: COVERAGE COSTS FOR POPULATIONS											
ELIGIBILITY GROUP	TREND RATE 1	MONTHS OF	BASE YEAR	TREND RATE 2		DEMONS'	TRATION YE	EARS (DY)		TOTAL WOW		
	10.112.1	AGING	DY 00	10.112.2	DY 08	DY 09	DY 10	DY 11	DY 12	,,,,,,		
Medicaid Pop 1		•										
Pop Type:	Medicaid											
Eligible Member Months	-1.9%	0	55,169	-1.9%	54,148	53,146	52,163	51,198	50,251			
PMPM Cost	-5.5%	0	\$ 40.31	-5.5%	\$ 38.09	\$ 36.00	\$ 34.02	\$ 32.15	\$ 30.38			
Total Expenditure					\$2,062,504	\$1,913,272	\$1,774,593	\$1,646,022	\$1,526,627	\$8,923,018		
Medicaid Pop 2												
Pop Type:	Medicaid											
Eligible Member Months	4.3%	0	43,694	4.3%	45,560	47,506	49,534	51,649	53,855			
PMPM Cost	4.7%	0	\$ 90.60	4.7%	\$ 94.89	\$ 99.38	\$ 104.08	\$ 109.00	\$ 114.16			
Total Expenditure					\$4,323,203	\$ 4,721,103	\$5,155,505	\$5,629,759	\$6,148,039	\$25,977,608		

Γ	DEMONSTRATION WITH WAIVER (WW) BUDGET PROJECTION: COVERAGE COSTS FOR POPULATIONS										
DEMONSTRATION YEARS (DY)											
ELIGIBILITY GROUP	DY 00	DEMO TREND RATE	DY 08	DY 09	DY 10	DY 11	DY 12	TOTAL WW			
Medicaid	Pop 1										
Pop Type:	Medicaid										
Eligible Member Months	55,169	-1.9%	54,148	53,146	52,163	51,198	50,251				
PMPM Cost	\$ 40.31	-5.5%	\$ 38.09	\$ 36.00	\$ 34.02	\$ 32.15	\$ 30.38				
Total Expenditure			\$ 2,062,504	\$ 1,913,272	\$ 1,774,593	\$ 1,646,022	\$ 1,526,627	\$ 8,923,018			
Medicaid	Pon 2										
Pop Type:	Medicaid										
Eligible Member Months	43,694	4.3%	45,560	47,506	49,534	51,649	53,855				
PMPM Cost	\$ 90.60	4.7%	\$ 94.89	\$ 99.38	\$ 104.08	\$ 109.00	\$ 114.16				
Total Expenditure			\$ 4,323,203	\$ 4,721,103	\$ 5,155,505	\$ 5,629,759	\$ 6,148,039	\$ 25,977,608			

<sup>\*</sup>There is no trend data for Population 3.

Panel 1: Historic Disproportionat	te Shar	e Ho	spitals (l	DSH)	Claims	for	the Last	Five Fis	scal Ye	ars:
RE	CENT PA	AST F	EDERAL I	FISCA	L YEARS					
		2	2011	2	2012	:	2013	2014		2015
State DSH Allotment (Federal share)		\$152	,512,455	\$156	,477,779	\$160	),233,246	\$162,636,7	45	\$165,238,933
State DSH Claim Amount (Federal share)		\$152	,512,455	\$156	,172,754	\$160	),077,072	\$162,636,7	43	\$165,221,253
DSH Allotment Left Unspent (Federal share)			\$	\$30	05,025	\$1	56,174	\$2		\$17,680
Panel 2: Projected Without Waiver DSH Expenditur Period		Ys Th	at Overlap	the D	emonstrati	on				
FEDERAL FISCAL YEARS THAT OVER	RLAP DE	MON	STRATIO	N YE	ARS					
	FFY (201		FFY ( (2011		FFY 0 (2012		FFY 03 (2013)		Y 04 014)	FFY 05 (2015)
State DSH Allotment (Federal share)	\$157,554	4,964	\$152,512	,455	\$156,477,	779	\$160,233,24	6 \$162,	636,745	\$165,238,933
State DSH Claim Amount (Federal share)	\$157,554	4,964	\$152,512	,455	\$156,172,	754	\$160,077,07	2 \$162,	636,743	\$165,221,253
DSH Allotment Projected to be Unused (Federal share)	\$		\$		\$305,02	25	\$156,174	:	\$2	\$17,680
Panel 3: Projected With Waiver DSH Expenditure Period FEDERAL FISCAL YEARS THAT OVER						1				
FEDERAL FISCAL TEARS THAT OVER	FFY		FFY (		FFY 0	<u> </u>	FFY 03	EE	Y 04	FFY 05
	(201		(2011		(2012	_	(2013)		014)	(2015)
State DSH Allotment (Federal share)	\$157,554	4,964	\$152,512	,455	\$156,477,	779	\$160,233,24	6 \$162,	636,745	\$165,238,933
State DSH Claim Amount (Federal share)	\$157,554	4,964	\$152,512	,455	\$156,172,	754	\$160,077,07	2 \$162,	636,743	\$165,221,253
Maximum DSH Allotment Available for Diversion (Federal share)										
Total DSH Allotment Diverted (Federal share)	\$		\$		\$		\$		\$	\$
DSH Allotment Available for DSH Diversion Less Amount Diverted (Federal share, must be non- negative)	\$		\$		\$		\$		\$	\$
DSH Allotment Projected to be Unused (Federal share, must be non-negative)	\$		\$		\$305,02	25	\$156,174	:	\$2	\$17,680

	Bu	dget Neutrali	ty Summary			
Without-Waiver Total Expenditures			-			
		DEMO	NSTRATION YEAR	S (DY)		TOTAL
	DY 08	DY 09	DY 10	DY 11	DY 12	1
Medicaid Populations				•		
Medicaid Pop 1	\$2,062,504	\$1,913,272	\$1,774,593	\$1,646,022	\$1,526,627	\$8,923,018
Medicaid Pop 2	\$4,323,203	\$4,721,103	\$5,155,505	\$5,629,759	\$6,148,039	\$25,977,608
Medicaid Pop 3	NA	NA	NA	NA	NA	NA
DSH Allotment Diverted	\$	\$	\$	\$	\$	\$
Other WOW Categories						
Category 1						\$
Category 2						\$
TOTAL	NA	NA	NA	NA	NA	NA
With-Waiver Total Expenditures						•
		DEMOI	NSTRATION YEAR	S (DY)		TOTAL
	DY 08	DY 09	DY 10	DY 11	DY 12	1
Medicaid Populations		1		ı	ı	
Medicaid Pop 1	\$2,062,504	\$1,913,272	\$1,774,593	\$1,646,022	\$1,526,627	\$8,923,018
Medicaid Pop 2	\$4,323,203	\$4,721,103	\$5,155,505	\$5,629,759	\$6,148,039	\$25,977,608
Medicaid Pop 3	NA	NA	NA	NA	NA	NA

# APPENDIX C INTERIM EVALUATION

The current demonstration evaluation utilizes quantitative outcome measurements to determine if the current waiver goals have been met and to assess the overall impact of the demonstration in the three (3) identified targeted population groups by:

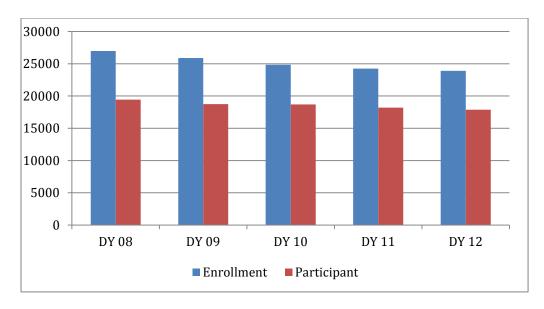
Goal 1:	Improving the access to and use of Medicaid family planning services by women who have received a Medicaid pregnancy related service;
Goal 2:	Reducing the proportion of pregnancies conceived within 18 months of a previous birth;
Goal 3:	Decreasing the number of Medicaid paid deliveries to reduce annual expenditures for prenatal, delivery, newborn and infant care;
Goal 4:	Reducing the number of unintended and unwanted pregnancies among women eligible for Medicaid;
Goal 5:	Reducing teen pregnancy by reducing the number of repeat teen births; and
Goal 6:	Increasing the overall savings attributable to providing family planning services by covering women for one (1) year postpartum.

# **Program Objectives, Outcomes, Measures and Rational**

**Objective 1:** Women no longer eligible for Medicaid coverage after the sixty (60) days postpartum period will utilize at least one (1) family planning and family planning related service in order to space and time future pregnancies and prevent unintended pregnancies.

**Outcome:** This objective was met. Approximately seventy-four percent (74%) of women no longer eligible for Medicaid coverage after the sixty (60) day postpartum period utilized at least one (1) family planning and family planning related service in order to space and time future pregnancies and prevent unintended pregnancy. There was also an eleven percent (11%) decline in the number of women automatically enrolled in the MS FPW demonstration from DY8 to DY12. This decline is likely due to the number of women in this population utilizing more effective birth control methods and continuous participation in the FPW demonstration. Refer to Chart 1.

Chart 1
Population 1:
Women who moved from Category of Eligibility (COE) 088 (Pregnant Women)
to COE 029 (FPW) and number of participants who received at least one (1) family planning
and family planning related service.



#### Measures:

- 1. Calculate the number of females who received a Medicaid pregnancy related service who were automatically enrolled in the FPW demonstration as well as those who were automatically enrolled and received at least one (1) family planning and family planning related service each year of the demonstration.
- 2. Calculate the number of days in each demonstration year that women who were automatically enrolled in the FPW remained in the FPW prior to becoming pregnant again.

**Indictors:** 

Distinct count of women no longer eligible for Medicaid coverage at the expiration of the sixty (60) day postpartum period.

Data Source:

MS Division of Medicaid MMIS Claims Data, Cognos DSS/DW Subsystem.

Definitions:

Eligibility counts of those who moved within a demonstration year from category of eligibility (COE) 088 (Pregnant Women) to COE 029 (FPW).

**Objective 2:** Reduce the number of pregnancies conceived within eighteen (18) months of a previous birth.

**Outcome:** This objective was met. An average of seven (7%) of FPW participants became pregnant within eighteen (18) months of a previous birth. The number of pregnancies conceived among FPW demonstration females ages thirteen (13) to forty-four (44) and within eighteen (18) months of a previous birth declined by twenty-six percent (26%) from DY8 to DY12. This decline is likely due to more women enrolled in the FPW utilizing more effective contraceptive methods to time and space pregnancy intervals. There was a forty-two percent (42%) increase in the number of women in the demonstration who became pregnant within eighteen (18) months of a previous birth in DY11 followed by a decline of fifty percent (50%) in DY12. The increase in DY11 was possibly the result of the increase in participants as a result of the Affordable Care Act (ACA). Refer to Chart 2 and Table 1.

2000 1800 1600 1400 1200 1000 800 600 400 200 0 DY8 DY 9 DY 10 DY 11 DY 12 ■ FPW Births within 18 Months of a Previous Birth

Chart 2: FPW Women giving birth within 18 months of a previous birth DY8-DY12

Data Source: MS DOM Cognos DSS/DW Subsystem W0161508 FPW Report 2

Table 1: The number of pregnancies conceived within eighteen (18) months of a previous birth

Demonstration Year	FPW Postpartum participants who conceived a pregnancy within 18 months of a previous birth	FPW women who conceived a second pregnancy within 18 months of a previous birth	Percent of FPW women who conceived a pregnancy within 18 months of a previous birth
DY 12	17866	897	5%
DY 11	18204	1808	10%
DY 10	18690	1274	7%
DY 09	18752	1259	7%
DY 08	19438	1211	6%

Overall, LARC usage has increased among FPW participants which may have contributed to the reduction of the number of pregnancies conceived within eighteen (18) months of a previous birth. During DY08-DY12 LARC utilization increased each year, with the exception of an eighteen (18) percent decrease when comparing DY11 to DY12. Refer to Table 2.

Table 2: LARC Utilization

	DY 08	DY 09	DY 10	DY 11	DY 12
LARC	741	1259	4361	5145	4202
Utilization					
Percent		69.91%	246.39%	17.98%	-18.33%
Change of					
Use					

#### Measures

- 1. Calculate the proportion of postpartum women no longer eligible for Medicaid coverage at the expiration of the sixty (60) day postpartum period who became pregnant within eighteen (18) months of a previous birth.
- 2. Calculate the proportion of women who had an insertion of a LARC after delivery of a previous birth prior to discharge.

Indictors: Length of interpregnancy intervals

Data Source: DOM Cognos DSS/Subsystem and MMIS claim data

Definitions: Beneficiaries who were in COE088 who then entered into COE029

with a claim date indicating birth and who then received a diagnosis

of pregnancy within eighteen (18) months.

**Objective 3:** Decrease the number of Medicaid paid deliveries which will reduce annual expenditures for prenatal, delivery, and newborn claims.

**Outcome:** Objective was partially met. Medicaid paid deliveries from DY 8 through DY 11 for FPW participants remained stable with an average expenditure of \$5,088,772.43 per year. However, in DY12 there was a significant increase in deliveries and annual expenditures for prenatal, delivery and newborn services. Although there was an increase numerically in DY12, proportionately there was only a two (2) percent increase in the Medicaid paid deliveries which is the same percentage as in DY8 through DY11. Refer to Table 3.

Table 3: Number of Medicaid Paid Births and FPW Births with Expenditures

	Medicaid Paid Deliveries Prenatal/ Postpartum/	Expenditures	Medicaid Funded Births FPW Beneficiaries COE	Expenditures
	Newborn Distinct Claim Count		029 to 088	
DY 12	119,825	\$ 460,983,541.11	2441	\$ 8,164,277.50
DY 11	56,746	\$ 324,442,984.44	1045	\$ 5,090,621.84
DY 10	59,813	\$ 317,606,258.26	1115	\$ 5,298,238.11
DY 09	53,474	\$ 321,334,819.16	983	\$ 4,856,786.41
DY 08	54,206	\$ 322,646,509.77	1093	\$ 5,109,443.36

Data Source: MS DOM Cognos DSS/DW Subsystem W0161508 Report 6 & 7

**Objective 4:** Reduce the number of pregnancies among females enrolled in the FPW demonstration.

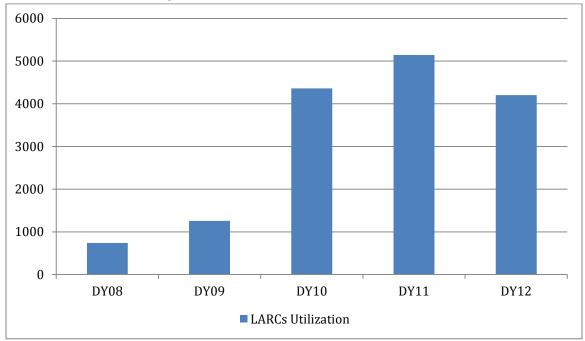
**Outcome:** This objective was met. In DY8-DY12, of the total 125,890 enrolled women, only 15,322 women became pregnant. Approximately twelve percent (12%) of the total enrolled women became pregnant which has remained static since DY10. Refer to Table 4. In DY8 through DY12, the data shows a significant increase in the number of women choosing a LARC method in the prevention of a first or repeat pregnancy. Utilization of LARC has increased by more than four hundred percent (400%) from DY8 to DY12. Refer to Chart 3.

Table 4: Distinct Count of FPW women who became pregnant and moved from COE 029 to COE 088

	Distinct Count of FPW women who moved from COE 029 to COE 088	Percent Change
DY 12	3132	0.01%
DY 11	3109	-0.03%
DY 10	3221	0.12%

DY 09	2866	-0.04%
DY 08	2994	

Chart 3: LARC Use among FPW Women



Data Source: MS DOM MMIS Claim Data Cognos Report

#### Measures

1. Calculate the proportion of women enrolled in the FPW who conceived a pregnancy.

Indictors: The number of beneficiaries who moved from COE 029 (FPW) to COE 088 (pregnancy)

Data Source: DOM MMIS claim and enrollment data, Cognos DSS/DW Subsystem

Definitions: COE 088 (Pregnancy) and COE 029 (FPW)

**Objective 5:** Reduce the number of females ages thirteen (13) to nineteen (19) having repeat births.

**Outcome:** This objective was met. From DY 8 through DY 12, repeat births by females ages thirteen (13) to nineteen (19) enrolled in the FPW decreased by thirty-six (36%) percent. The average FPW enrollment for females ages thirteen (13) to nineteen (19) was 2,810. FPW enrollment increased for this population by five (5%) percent from DY11 to DY12 and repeat births decreased by fourteen percent (14%). Refer to Chart 4 and Table 5.

120 100 80 60 40 20 DY8

DY9

DY10

DY11

DY12

■ FPW Females 13-19 years with a Repeat Birth

Chart 4: FPW Females Ages Thirteen (13) to Nineteen (19) with a Repeat Birth

Data Source: MS DOM Cognos DSS/DW Subsystem Report 5

Table 5: Number and Percent of FPW Females 13-19 years with a second birth during the demonstration year

Demonstration Years	Enrolled FPW Females 13-19 Years	Distinct count of enrolled FPW females 13-19 years indicating birth in the demonstration year with a claim for a subsequent birth before age 19	Percent of FPW Females 13-19 years with a second birth during the demonstration year
DY 12	2794	72	0.03%
DY 11	2691	84	0.03%
DY 10	2941	101	0.03%
DY 09	2652	93	0.04%
DY 08	2974	112	0.04%

#### Measures

- 1. Calculate the proportion of teen enrollees who became pregnant and had Medicaid paid births in each demonstration year.
- 2. Calculate the proportion of teens that were prescribed a contraceptive for twelve (12) months in each demonstration year.

Indictors: The number of pregnancies among females enrolled in the FPW ages thirteen

(13) to nineteen (19) (numerator) and the total number of females enrolled

in the FPW ages thirteen (13) to nineteen (19) (denominator).

Data Source: MS DOM MMIS Claim Data and Cognos DSS/DW Subsystem.

Definitions: The number of enrollees between the ages of thirteen (13) to nineteen (19)

who had repeat births during the demonstration years.

**Objective 6:** Increase the overall savings in Medicaid spending attributable to providing family planning and family planning related services to females for one (1) year postpartum.

**Outcome:** This objective has been met. DOM's reduction in total expenditures over the demonstration period was \$613,349 while the costs for per member/per month (PMPM) expenditures for postpartum women decreased sixty-three percent (63%) from DY8 to DY12 of the demonstration. Refer to Table 6. There was a decline in the number of women automatically enrolled in the FPW who no longer were eligible for Medicaid coverage after the sixty (60) days postpartum period in each of the five (5) years of the demonstration. There was also a decrease in birth related costs as well as the number of FPW participants who became pregnant after one (1) year after giving birth.

Table 6: Historical Per Member Per Month and Expenditures for FPW Females 1 Year Postpartum

	DY 8	DY 9	DY 10	DY 11	DY 12
Eligible Participants	19438	18752	18690	23324	17866
Total Member Months	60566	58123	56691	91125	130333
Total Expenditures	\$3,061,712.79	\$2,901,413.18	\$2,597,786,93	\$2,678,961.21	\$2,448,363.26
Per Member/Per Month (PMPM) Cost	\$50.55	\$49.92	\$45.82	\$29.40	\$18.79
Percent (%) Change In PMPM		-0.01	-0.08	-0.36	-0.36

#### Measures

1. Compare the proportion of Medicaid paid births of FPW participants each demonstration year.

Indicators: The cost of Medicaid funded births and proportion of FPW

beneficiaries who became pregnant within a demonstration

year.

Data Source: DOM MMIS Claim and Enrollment Data, and Cognos DSS/DW

Subsystem report.

Definitions: Categories of Eligibility (COE) 088 pregnancy and COE 029

FPW participants.

#### **APPENDIX D**

### **State Quality Assurance Monitoring**

### **DOM State Quality Assurance Monitoring**

DOM monitors providers for the quality of and access to family planning and family planning related care and services provided to FPW participants under the demonstration. The Office of Medical Services within DOM is responsible for the evaluation of providers providing family planning and family planning related services to FPW participants. Onsite and desk audits are performed by Medicaid Program Nurses. The quality assurance audits ensure the provision of comprehensive, accessible, quality and appropriate FPW services, provide a system of accountability, measure performance, and improve the care outcomes and quality of life for FPW participants.

#### **Monitoring Processes**

DOM performs on-site and desk audits of medical records to determine whether FPW participants have received appropriate medical care for family planning and family planning related services and are appropriately referred for primary care services that are not family planning or family planning related services.

One hundred percent (100%) of FPW providers who have seen at least twenty-five (25) family planning participants during the previous year are audited yearly by a Medicaid Program Nurse. Providers seeing less than twenty-five (25) participants are audited through a random selection process.

Quality assurance issues that may require a written plan of correction and/or a follow-up audit include, but are not limited to, the following categories:

- Health education.
- Primary care referral,
- Labs, and/or
- Contraceptive choices.

At the conclusion of the audit, the Medicaid Program Nurse conducts an exit interview with

the appropriate staff to discuss the findings of the audit. A follow-up letter with the audit

results is mailed to the provider within twenty-one (21) days of the completion date of the

audit.

Providers must submit a plan of correction following an on-site or desk audit if the audit

results are less than ninety-eight percent (98%) compliant with the medical documentation

requirements. If the results indicate less than ninety-five percent (95%) compliance with

the medical document requirements, the provider must submit a plan of correction and will

have another audit in six (6) months.

Quality Assurance Audits for Family Planning Waiver Demonstration Renewal

The audits conducted during January 1, 2015, and until September 1, 2016, included the

dates of service from July 1, 2014, through September 1, 2016. There were four thousand

four hundred fifty-nine (4,459) records reviewed from one hundred eighty (180) providers

who provided family planning and family planning related services to at least twenty-five

(25) participants. The following are the results of the audits.

Providers: 180

Providers Records Audited: 4,459

Providers Average Audit Score: 98.1%

Providers Findings: Twenty-two (22%) percent (984) of the 4,459 records audited were

deficient in more than one (1) area.

• (364) records lacked documentation of counseling and education

- (280) records lacked documentation of required labs for an annual or initial visit
- (124 records lacked documentation of medicine given
- (74) record lacked documentation of signed consent to treat
- (47) records lacked documentation of updated women's health history
- (18) records lacked documentation of understanding of counseling and education given (Health Literacy)
- (17) records lacked evaluation of contraceptive used
- (17) records lacked documentation of a complete physical exam for an annual visit
- (17) records lacked documentation of signed consent for birth control method
- (11) records lacked documentation of reason for visit and/or not documented for a FPW visit

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- (6) records were not legible
- (5) records lacked documentation of consent for etonogestrel implant insertion
- (3) records lacked documentation of renewal or change of contraceptive method
- (1) record requested for the desk audit not received

#### **APPENDIX E**

# PUBLIC NOTICE Post-Award Forum

# **Posted May 19, 2016**

https://medicaid.ms.gov/public-notice-for-the-post-award-forum-on-mississippi-section-1115a-family-planning-demonstration/

Pursuant to 42 C.F.R. Section 431.420(c), public notice is hereby given to the annual Post-Award Forum on the Division of Medicaid's Family Planning Waiver. The annual Post-Award Forum provides stakeholders the opportunity to provide meaningful comments on the progress of the Family Planning Waiver. The Family Planning Waiver operates under the authority of an 1115(a) waiver approved by the Centers for Medicare and Medicaid Services (CMS). The Post-Award Forum was held on Tuesday, June 28, 2016, 10:00 am to 11:30 am, Woolfolk Building, Room 145, 501 N. West Street, Jackson, MS 39201. There will be an opportunity for public comment at the forum. There were no comments.



July 19, 2016

Ms. Mary Harrison Deputy Health Director Choctaw Health Center 210 Hospital Circle Choctaw, MS 39350

Dear Ms. Harrison:

This letter is to inform the Mississippi Band of Choctaw Indians of the intent to submit a request to extend the Mississippi Family Planning Waiver (FPW) demonstration for a period of five (5) years without any programmatic changes. The Division of Medicaid is requesting to extend approval of the demonstration subject to the same Special Terms and Conditions (STCs), waivers and expenditure authorities currently in effect for the period of January 1, 2015, through December 31, 2017. The current STCs are located on the Division of Medicaid's website at <a href="https://medicaid.ms.gov/medicaid-coverage/who-qualifies-for-coverage/family-planning/">https://medicaid.ms.gov/medicaid-coverage/who-qualifies-for-coverage/family-planning/</a> and are attached to this e-mail notification.

Please send comments to me at Margaret. Wilson@medicaid.ms.gov by August 18, 2016.

Sincerely,

Margaret Wilson, MBA, BSN, RN

Nurse Office Director, Office of Policy

Copy to: Merry Irons

Manonstr

Tina Scott Wendy Moran Durnene Farmer Laura Dees

Myrna Hancock Elliot Milholland Cheryl Hamby Tanya Phillips



### FAMILY PLANNING WAIVER DEMONSTRATION EXTENSION REQUEST

#### FULL PUBLIC NOTICE AND COMMENT PERIOD

#### Posted October 18, 2016

# https://medicaid.ms.gov/family-planning-waiver-demonstrationextension-request/

Pursuant to 42 C.F.R. Section 431.408, public notice is hereby given to the submission of a Medicaid proposed demonstration renewal request of the Family Planning Waiver (FPW), effective January 1, 2018 through December 31, 2022.

The current, extension of the Mississippi Family Planning Waiver 1115 Research and Demonstration Waiver 11-W-00157/4 will expire on December 31, 2017.

#### **Program Description, Goals and Objectives**

Currently, the Division of Medicaid's FPW is designed to provide family planning and family planning related services to eligible women and men throughout the state of MS. With this demonstration renewal request, the Division of Medicaid will continue FPW services in the same manner to increase awareness of the importance and benefits of birth spacing as well as coverage of certain family planning related services. The goals of the FPW are to improve access to family planning and family planning related services by extending eligibility for family planning benefits to certain women and men and expand outreach and education services. The primary objective of the FPW demonstration is to reduce the number of unplanned pregnancies and subsequent births reimbursed by the Division of Medicaid.

The success of the FPW is supported by the following data:

 The demonstration has increased the number of women and men receiving family planning services and family planning related services. More than 500,000 women and men have accessed family planning services through this demonstration from

- 2004 through 2015. Women and men may have otherwise been unable to obtain these family planning services.
- The repeat birth rates for women accessing FPW services have dropped for most age groups with significant decreases among teens.

# The Proposed Health Care Delivery System and Eligibility Requirements, Benefit Coverage and Cost Sharing

The Division of Medicaid's FPW operates on a state wide basis through a partnership with the MS Department of Health (MSDH) as well as private Medicaid providers. FPW enrollment applications are located at MSDH clinics, Medicaid Regional Offices or accessed online at <a href="www.medicaid.ms.gov">www.medicaid.ms.gov</a>. The completed application may be faxed to enrollment at (601) 576-4164, emailed to <a href="mapplication@medicaid.ms.gov">application@medicaid.ms.gov</a>, or mailed to the regional office that serves the individual's county of residence. Individuals may also request an application to be mailed by calling the DOM at 1-800-421-2408 or contacting the regional office that serves the individual's county of residence. Effective March 1, 2014, IRS rules for Modified Adjusted Gross Income (MAGI) are used to determine a household's income.

MS DOM uses an auto-enrollment process for women losing Medicaid pregnancy coverage at the conclusion of sixty (60) days postpartum period. These individuals are auto enrolled on the first day of the month following the conclusion of the sixty (60) days postpartum period. Eligibility for the individual is systematically rolled over into the FPW demonstration. Since the eligibility requirements for the Medicaid pregnancy coverage have already been verified, no other verification takes place with this auto enrollment.

The following populations are eligible for the FPW:

- Women who are no longer eligible for Medicaid coverage at the conclusion of their sixty (60) day postpartum period, and
- Women and men:
  - o Ages thirteen (13) through forty-four (44),
  - Who are capable of reproducing,
  - o Not otherwise enrolled in Medicaid, Medicare, the Children's Health Insurance Program (CHIP) or other creditable health insurance coverage, and
  - o Have income no more than one hundred and eighty-five percent (185%) of the Federal Poverty Level (FPL) for their household size.

There are no required premiums, co-payments or deductibles for individuals enrolled in the FPW.

### **Estimated Expected Annual Enrollment and Annual Aggregate Expenditures**

The estimated expected increase in the annual enrollment is 1,394 individuals which represents an increase of four and three tenths percent (4.3%) in the average enrollment of 32,422 participants. The estimate of the expected increase in annual expenditures is \$256,322 which represents a four and three-tenths percent (4.3%) increase in the average annual expenditure of \$5,960,976.

The demonstration will not affect and/or modify other components of the state's current Medicaid and CHIP programs outside of eligibility, benefits, cost sharing or delivery systems.

#### **The Hypothesis and Evaluation Parameters**

The hypothesis of the FPW is that enrollment of eligible women and men in the FPW and increasing awareness of the importance and benefits of birth spacing will reduce the number of unplanned pregnancies in the FPW and Medicaid populations.

The evaluation parameters of the demonstration include:

- Number of eligible women who received a Medicaid State Plan pregnancy-related service enrolling in FPW.
- Birth outcomes and length of the inter-pregnancy interval among women in the target population.
- Number of men and women enrolled annually in the FPW.
- Number of teen pregnancies.
- Number of repeat births to teens.
- Number of deliveries reimbursed by the Division of Medicaid
- Annual Medicaid expenditures for prenatal, delivery, and newborn services.
- Savings in annual Medicaid spending attributable to family planning and family planning related services to women for one year postpartum.

# <u>Location and Internet Address of Demonstration Application for Public Comment</u> and Review

Copies of the demonstration application may be requested in writing from the Division of Medicaid, Office of the Governor, Office of Policy, Walter Sillers Building, Suite 1000, 550 High Street, Jackson, Mississippi 39201, downloaded and printed from <a href="https://www.medicaid.ms.gov">www.medicaid.ms.gov</a> or may be requested at <a href="mailto:Margaret.Wilson@medicaid.ms.gov">Margaret.Wilson@medicaid.ms.gov</a> or 601-359-2081.

#### Postal and Internet Email Address for Sending and Reviewing Comments

Written comments were received by the Division of Medicaid, Office of the Governor, Office of Policy, Walter Sillers Building, Suite 1000, 550 High Street, Jackson, Mississippi 39201, or <a href="mailto:Margaret.Wilson@medicaid.ms.gov">Margaret.Wilson@medicaid.ms.gov</a> for thirty (30) days from the publication of public

notice. Comments are available for public review at the above address and on the Division of Medicaid's website at <a href="https://www.medicaid.ms.gov">www.medicaid.ms.gov</a>. There were no comments received.

#### **Public Hearings**

The first public hearing on this proposed demonstration request was held on Tuesday November 8, 2016, at 10:00 a.m. at the Woolfolk State Building, Room 145 located at 501 N. West Street, Jackson, MS. There were no comments made at this hearing.

The second public hearing and teleconference on this proposed demonstration request was held Wednesday, November 16, 2016, at 10:00 a.m., at the War Memorial Auditorium located at 120 North State Street, Jackson, MS. To join the teleconference dial toll-free 1-877-820-7831 and enter the attendee access code: 8930051. There were no comments made at this hearing.

#### The Specific Waiver and Expenditure Authorities

MS is requesting waiver of selected Medicaid requirements to enable the operation of the MS Family Planning Waiver as a Demonstration that will effectively meet the objectives as well as budget neutrality expectations. All Medicaid requirements apply except for the following:

Medicaid Requirement	Expenditure Authority	Waiver Request	
Proper and Efficient Administration: Transportation	Section 1902(a)(4)insofar as it incorporates 42 CFR § 431.53	To the extent necessary to enable the State to not assure transportation to and from providers for the Demonstration population.	
Comparability: Amount, Duration and Scope of Services	Section 1902(a)(10)(B)	To the extent necessary to allow the State to offer the Demonstration population a benefit package consisting only of family planning-related services.	
Prospective Payment for Federally Qualified Health Centers and Rural Health Agencies	Section 1902(a)(15)	To the extent necessary for the State to establish reimbursement levels to these agencies that will compensate them solely for family planning and family planning-related services.	
Comparability: Eligibility Procedures	Section 1902(a)(17)	To the extent necessary to allow the State to no include parental income when determining eligibility for individuals ages 13 through 15 for the Family Planning Waiver	
Comparability: Early and Periodic Screening, Diagnostic and Treatment (EPSDT)	Section 1902(a)(43)(A)	To the extent necessary to enable the State to not furnish or arrange for EPSDT services to the Demonstration population.	

# PROOF OF PUBLICATION THE STATE OF MISSISSIPPI HINDS COUNTY

C58708 MS DIVISION OF MEDICAID-LEG 0200508659 Family Planning Waiver

PUBLIC NOTICE October 18, 2017

PASTE PROOF HERE Pursuant to 42 C.F.R. Section. 431.408, public notice is hereby given to the submission of a Madicald the sub Medicaid demonstration request of the Waiver effective through

> 1. The Division of request for the 1. The Division of Medicaid's request for the FPW demonstration effective January 1, 2018, to December 31, 2022, proposes no changes to the current demonstration set to expire December 31, 2017. Currently, the Division of Medicaid's FPW is designed to provide family planning and family planning related services to legible women and men throughout the state of MS. With this demonstration renewal remonstration renewal remonstration from the same manner to increase awareness of the importance and benefits of birth spacing as well as coverage of certain family planning related services. The goals of the FPW are to improve access to family planning related services for importance and benefits of birth spacing as well as coverage of certain family planning related services by extending eligibility for family planning benefits to certain women and men and expand outreach and education services. The primary objective of the FPW demonstration is to reduce the number of unplanned pregnancies and subsequent relimbursed by the Division of Medicaid.

- 2. The first public hearing on this proposed demonstration request is scheduled for Luesday November 8, 2016, at 10:00 a.m. at the Woolfolk State Building, Room 145 located at 501 N. West Street, Jackson, MS.
- 3. The second public hearing and teleconference on this proposed demonstration request is being held Wednesday, November 16, 2016, at 10:00 a.m., at the War Memorial Auditorium located at 120 North State Street, Jackson, MS To join the teleconference dia located at 120 North State 1-877-820-7831 tand enter the attendee access code: 8930051.
- 4. The proposed demonstration renewal request and the full public notice are available for review at www.medicaid.ms.gov.
- 5. Written comments will be received by the Division of Medicaid, Office of the Governor, Office of Policy, Walter Sillers Building, Suite 1000, 550 High Street, Jackson, Mississippi 39201.

October 18, 2016 0200508659-01 PERSONALLY appeared before me, the undersigned notary public in and for Hinds County, Mississippi,

#### Alicia Collins

an authorized clerk of THE CLARION-LEDGER, a newspaper as defined and prescribed in Sections 13-3-31 and 13-3-32, of the Mississippi Code of 1972, as amended, who, being duly sworn, states that the notice, a true copy of which is hereto attached, appeared in the issues of said newspaper as follows:

#### 10/18/2016

Size: 409 words / 1.00 col. x 110.00 lines

Published: 1 time(s)

Total: \$55.58

Signed Authorized Clerk of The Clarion-Ledger

SWORN to and subscribed before me on 10/18/2016.

Notary Public

Frances L. Mack

Notary Public State of Mississippi at Large. Bonded thru Notary Public Underwriters

(SEAL)

